Trade Policy, 2009

1. Background

Nepal has been adopting an open and market oriented trade policy for the last two decades with expectations that such policy generates positive impacts on the resource mobilization, economic development and poverty alleviation. However, the poor and backward countries are not able to realize the benefits of trade liberalization due to difficulties in accessing capital, technology and market, and the unequal economic levels existing among the various countries. In spite of extension of market access due to the entry into the World Trade Organization (WTO) and regional trading arrangements of SAFTA and BIMSTEC, Nepalese exports could not be enhanced mainly due to the deficiencies in creating synergies and positive interplay in the production emanating from the topographical, climatic and vegetation diversities with application of appropriate technologies, skilled human resources and investments. It is, therefore, necessary to harness benefits of market access through identification and development of exportable goods of comparative and competitive advantages. This requires harmonization of trade and industrial policies with other sectoral policies and developing forward and backward linkages in agriculture sector, non-timber forest sector, tourism sector, service industries and trade. In addition, Nepalese export trade requires increasing competitiveness by mobilizing the physical and human resources, social capital, structural changes and technical capacity development, and promotion of the development friendly culture.

The Trade Policy, 1992 primarily covered export policy/strategy, import policy/strategy, internal export policy, and foreign exchange regulation, and internal trade policy, constitution of trade council, foreign trade policy and research institution, and establishment of
Nepal Trade Promotion Organization. The Trade Policy, 1992 however, largely remained unable to address issues of international trade dynamism, affiliation with regional and multilateral trading system, expansion of bilateral free trade area, simplification of trade procedures and development of new transit system. Enforcement of sanitary and Phyto-sanitary (SPS) measures and technical barrier to trade (TBT) seem important for sustaining export trade. In the backdrop of the need of harnessing benefits stemming from the expansion in the market access opportunity, a comprehensive review of the trade policy is needed.

Thus, it is necessary to reverse the declining export capacity caused by the supply side constraints of the goods and services and technical barriers in market access. There is a need of improving production technology, processes and product quality of export oriented industries, and optimizing utilization of special privileges and benefits accorded by developed and developing countries as well as by multilateral and regional trade agreements to the least developed countries.

Nepal's growing trade deficit is clearly eminent as its exports occupy a negligible share in the world market. Export comprises of 8 percentages in the national gross domestic production compared to 26 percentages of imports. The making of an independent economy has been a challenging task in view of rising share of loans in the foreign aid over the past years. Since Nepal has adopted the policy of achieving two digit economic growths in coming years, it is necessary to pursue the path of export led growth and enable exports to cover substantial portion of imports, and make exports inclusive linking it with poverty alleviation programme.

A new and comprehensive Trade Policy with a wider vision is
necessitated in order to expand the international trade by addressing the challenges of utilizing the market opportunities in goods and services trade and protection of intellectual property rights. Accordingly, this Trade Policy has been formulated by giving impetus to the promotion of the export sector as the main policy thrust and achieving sustained trade development taking into consideration the changed paradigm of internal and international business environment.

1. **Main Objective:**

To support the economic development and poverty alleviation initiatives through the enhanced contribution of trade sector to the national economy.

2. **Objectives:**

2.1 To create a conducive environment for the promotion of trade and business in order to make it competitive at international level.

2.2 To minimize trade deficit by increasing exports of value added products through linkages between imports and exports trade.

2.3 To increase income and employment opportunities by increasing competitiveness of trade in goods and services and using it as a means of poverty alleviation.

2.4 To clearly establish interrelationship between internal and foreign trade, and develop them as complimentary and supplementary to each other.

3. **Main Strategies:**

3.1 **Creating a conducive atmosphere for making trade competitive at international level.**
(a) The private sector shall be facilitated to actively engage in a guide, guardian, regulator and motivator.

(b) Transaction costs shall be reduced by facilitating exports and imports through procedural simplification, facilitation and institutional strengthening.

(c) Reform measures shall be introduced with the development of policy, institutional and physical infrastructures relating to trade in goods and services.

(d) Market access of Nepalese products shall be enhanced through protection of intellectual property rights.

(e) Goods that are of comparative advantage, and based on skills, means and resources available in the country shall be identified and selected, and promotion of trade in such goods shall be supported.

3.2 Reducing trade deficit through export promotion

(a) Procedures of import shall be simplified and incentives shall be provided for the import of raw materials and industrial machinery required by the export oriented industries.

(b) Market access opportunities shall be expanded for Nepalese products through utilization of windows available under the bilateral, regional and multilateral trade agreements.

(c) Special economic zones shall be established and expanded for export promotion with a view to attracting domestic and foreign investments.
3.3 Increasing income and employment opportunities.

(a) The trade development shall be made inclusive, and employment opportunities to marginalized groups and deprived communities shall be enhanced by developing the employment oriented skills and entrepreneurship in the commerce sector.

(b) Emphasis shall be given on the development and promotion of special thrust areas and industrial clusters with a view to expanding market access to exportable products based on traditional skills, art and craftsmanship.

(c) Emphasis shall be given to increase income and employment opportunities through promotion of trade in services.

3.4 Establishing interrelationship between domestic and foreign trade.

(a) Conducive environment shall be created for allowing partial consumption within the country of goods or services produced by export oriented industries.

(b) The goods or services produced for domestic consumption within the country shall be encouraged for export.

4. Policy and Working Policies:

4.1 Enhancing the role and professional capacity of government and private sector entities.

4.1.1 Policy:

1. The government shall play a role of the guardian, regulator and facilitator to make export trade
competitive through commodity and regional diversification by bringing the private sector in the forefront.

2. The fiscal and monetary policies, foreign investment, industrial estate, tourism, agriculture, forest, and physical infrastructure's policies shall be reviewed with a view to harmonizing them with the trade policy.

3. The export base shall be widened by maintaining forward, backward and parallel linkages among the aforesaid sectoral policies.

4. Efforts shall be made for concluding bilateral and regional agreements for the recognition of Nepalese quality standards with a view to enhancing the supply of goods in the quantity and quality in line with the demand of international markets.

5. Laws relating to Anti-Dumping, Countervailing and Safeguard shall be formulated in order to protect domestic industries, in consistent with the multilateral trading arrangement.

6. Foreign investors and non-resident Nepalese nationals shall be encouraged to establish international production network through the means of out-sourcing and contract of services and production with a view to harnessing benefits from the cost effective and qualitative production opportunities which are available in the country and to be developed in future.
7. Exporters shall be encouraged to open liaison office or sales counter abroad. Similarly foreign importer companies shall be encouraged to establish liaison office for promotion of Nepalese service and goods.

8. The implementation of the Competition Act shall be made effective, and timely amendments shall be made in the Consumers Protection Act in order to protect rights and interests of consumers, and to develop a fair competitive regime in national and international markets. Moreover, laws relating to domestic trade shall be framed and enforced.

9. Capacity of private, non-governmental and research oriented organizations shall be enhanced for the export promotion of goods and services.

4.1.2 Working Policies:

1. Main exporters of Nepalese products and main importers of abroad shall be rewarded by honour and award for their role on expansion and promotion of export trade.

2. The existing network of the government and private sectors organizations as well as industrial and trade associations related directly or indirectly with exports shall be further strengthened to make export trade more competitive and effective.

3. Procedures shall be framed and made transparent and systematic regarding the body issuing of certificate of origin, body making recommendation
body related to service charge and its utilization, and monitoring body.

4. Policy, legal and procedural arrangements relating to trade cooperation shall be reviewed and further strengthened for making them compatible with the international trading system.

5. Ministry of Foreign Affairs and Nepalese Missions abroad shall be mobilized effectively in various aspects of economic diplomacy, investment potentiality and export promotion.

6. Arrangements shall be made to depute Commercial counselors to the Nepalese Missions in the countries that are major importers of Nepalese goods, and bear potentialities of enhancing trade with Nepal.

7. Separate units for food, quality standard, agriculture, forest, archeology and other related infrastructures shall be established at Customs for providing services from those major Customs posts.

8. Integrated services shall be provided on administrative and technical matters to the private sector agencies under the coordination of Trade Promotion Institute for the facilitation of exports.

9. Programmes shall be launched for the capacity enhancement of the representative organizations of commodity associations, bilateral Chambers and industrial entrepreneurs.
10. Privates sector, non-governmental organizations, experts and research oriented institutions shall be involved in the process of trade policy formulation.

4.2 Reducing transaction costs through procedural simplification and institutional strengthening

4.2.1 Policy:

1. The duty draw back system shall be made simple, easy and speedy for the refund of tax and duty paid on the raw materials used in the production of exportable goods.

2. Collection, processing and dissemination of information required for trade promotion shall be made effective through the introduction of modern information system.

3. Uniformity shall be brought in the procedures, standards, policies, and regulations relating to customs, transit transportation and standards certification to harmonize with the SAARC member States and Nepal's trade partner countries.

4. Services provided by the dry ports shall be made effective to enhance the competitive capacity of trade.

5. Treaties/agreements shall be concluded for using appropriate transit routes after undertaking studies on physical infrastructures, multimodal transport system, transport facility and costs of alternative
transit routes and seaports in transit through neighboring countries for minimizing the costs in Nepal's international trade.

6. Programmes shall be implemented to adopt cost effective measures at the production level and to address the supply side constraints.

4.2.2 Working Policy:

1. Integrated customs system shall be expanded in coordination with the customs of neighboring countries for making customs clearance procedures simplified and efficient.

2. Customs procedures shall be simplified and made effective by following the customs valuation system based on the international trading system.

3. System shall be introduced for determining quality standards in accordance with the prevailing internal and international practices for maintaining quality standards of exportable goods. Necessary ground works shall be done for the development of quality inspection, certifications and monitoring, flow of information and human resources development in order to make them at par with international standards.

4. Warehousing facilities, flow of customs related information, and transportation and clearing and forwarding services shall be expanded at border customs areas for making transit services effective.
5. Weighing machines, x-ray machines, laboratory, cold storage and computerized system of data management shall be provided at major land customs in border and international airport custom offices.

6. Renewal of exporting firms, procedures relating to refund of customs duty on raw materials imported by the export oriented industries, customs duty draw back on the goods exported, value added tax, provisions relating to extracting of samples for export order shall be made simple, export friendly, prompt, efficient and cost effective.

7. Additional financial, human and other resources shall be made available to the Trade Promotion Institute in order for facilitating the collection, processing and distribution of market information for export promotion.

8. All other goods except the goods of archaeological and religious importance, explosives, goods relating to environment and wildlife conservation, and goods prohibited by treaties and conventions to which Nepal is a party, shall be opened for export.

4.3 Developing policy, institutional and physical infrastructure relating to foreign trade

4.3.1 Policy:

1. A new law shall be enacted to replace the existing Export Import Control Act in order to develop exports as a foundation of economic growth.
2. Capacity of governmental agencies directly involved in the international trade shall be enhanced.

3. Up-grading of the existing infrastructures as well as the construction of new infrastructures like dry ports, cold storage, container freight station and roads shall be done to make them compatible with the international standards.

4. Initiatives shall be taken for the development and improvement of physical infrastructures for realizing benefits from the overland trade with the neighboring countries.

5. Initiatives shall be taken to include international trade, regional trade treaties and agreements and their main provisions, export promotion and related subjects in the curriculum of commerce and economics faculties in Universities.

6. Assistance shall be given for the organization and participation in national and international trade fairs by ensuring the contribution of the private sector.

4.3.2 Working Policy:

1. Capacity building of human resources both in the government and private sectors shall be taken up on WTO matters and the international trading regimes, particularly in the areas of Trade Related Aspects of Intellectual Property Rights (TRIPs), Sanitary and Phytosanitary (SPS) and international standards of goods and certification of quality standards, and customs procedures.
2. Studies shall be carried out to link customs points of the North and South by railways and highways, and the existing north–south roads shall be improved and upgraded.

3. Initiatives shall be taken to advance the concept of growth quadrangle for creating transport network of international standards linking India, Nepal, Bangladesh and Bhutan in consultation with the stakeholders.

4. Physical infrastructures shall be constructed at major Custom border posts with the objective of developing Nepal as a transit point in the conduct of overland bilateral trade between India and China.

5. Initiatives shall be taken to improve management of cargo complex at the Kathmandu International Airport, and increase frequency of flights of cargo planes.

6. Dry ports shall be constructed at Nepalgunj, Rasuwa, Tatopani and other feasible areas.

7. An exhibition centre of international standards shall be constructed in Kathmandu with participation of the private sector with a view to promoting industries and foreign trade.
4.4 Developing policy and institutional networks for the protection of intellectual property rights and promotion of export of services.

4.4.1 Policy:

1. Action plan shall be prepared and implemented for the protection of intellectual property rights and expansion of trade in services.

2. Legal provisions shall be made for the protection of Nepali products in the international markets in consonance with bilateral, regional and multilateral trading agreements.

4.4.2 Working Policy:

1. Diplomatic missions abroad shall be activated to serve as trade intelligence in order to increase the access of goods and services in international markets.

2. Assistance shall be given for the protection of intellectual property rights of major exportable goods in international markets. Initiatives shall be taken to establish rights relating to geographical indication of exportable goods such as handicrafts, tea, coffee, carpets, pashmina and honey under TRIPs.

3. Detailed working policies on various aspects of TRIPs shall be formulated by a committee created under the Ministry of Commerce and Supplies and with participation of the Ministry of Industry,
Ministry of Agriculture and Cooperatives, Ministry of Forests and Soil Conservation, Ministry of Science and Technology and Federation of Nepalese Chambers of Commerce and Industries and their commodity associations.

4. Priority shall be accorded to develop competent human resources in order to expand export of services and particularly trade in services under Mode 4 in accordance with provisions of the World Trade Organization and Regional Trading Agreements.

5. An autonomous body named as Trade Promotion Institute shall be established along with its requisite organizational structure in order to play an effective role in the development of exportable goods and market promotion. The existing Trade and Export Promotion Centre shall be merged within the Institute.

6. Intellectual property rights of Nepalese traditional skills, craftsmanship, goods production processes and goods produced thereof shall be protected

4.5 Providing additional incentives to export oriented industries.

4.5.1 Policies:

1. Simple procedures shall be adopted in the imports of raw materials, industrial machineries and others required for the export oriented industries.
2. Programmes shall be launched for enhancing the production of raw materials within the country.

3. Initiatives shall be taken to harmonize the policies on agriculture, forest and other sectors for the effective implementation of trade policy.

4. The primary goods being exported without processing shall be encouraged for exports with value addition.

5. The customs duty, excise duty and value added tax, except the export service fees, shall not be levied in exports.

6. Private and cooperative sectors shall be encouraged to establish export promotion houses.

7. The export credit guarantee scheme shall be implemented in order to increase the flow of financial resources in exports.

8. Special measures shall be adopted in consultation with stakeholders, for stopping the activities like lockouts and strikes in view of the sensitivity of export-oriented industries.

9. Lands shall be made available on leasehold basis for commercial farming of forest products, which take longer gestation period of production. The products, among others, include; tea, coffee, fruits, herbs, eucalyptus (spice-tree), soap-nut (Sapindus Mukorossi), and pricklyash (Zanthoxylum armatum).
4.5.2 Working Policy:

1. Product Development Fund shall be established with the participation of the private sector and cooperatives in order to provide support for transportation and storage of handicrafts, herbs, honey, tea, milk, fish, meat, vegetables and other semi-processed products.

2. Integrated Technical Centers shall be established in collaboration with the private sector for improving quality standards, product development and diversification of major exportable products.

3. Bonded warehouse facility shall be made available against a bank guarantee on the import of raw materials, auxiliary raw materials, packaging materials and intermediary goods used in the production of export products.

4. Taxes and duty levied on raw materials or auxiliary raw materials imported or purchased locally by the export oriented industries shall be refunded to the exporters on the basis of the quantity of export.

5. Establishment and operation of export trading houses in the form of a cooperative association or private company shall be encouraged. While establishing such export trading houses special consideration shall be given to maintain regional balance.

6. The value added tax and excise duty shall be refunded to the company producing goods, which
are purchased under a contract by export oriented industries from local industries, on the basis of exported quantity after exporting the goods.

7. Product Development Programmes shall be launched to increase exports of major export commodities like readymade garments, carpets and handicrafts. Similarly, programmes shall be launched to increase exports of tea, coffee, vegetable seeds, herbs, agriculture and dairy and non-timber forest products. In addition, special programmes shall be launched to identify and promote additional new exportable products.

8. No fees of any type shall be levied on the transportation within the country of exportable goods and raw materials used in their production.

4.6 Market expansion through utilization of opportunities available under bilateral, regional and multilateral trade promotions

4.6.1 Policy:

1. Initiatives shall be taken to enter into agreement on Free Trade Area with countries including United States of America and European Union that possess comparatively more trade prospects, and other regional trade organizations for expanding access to international markets for Nepal’s exports.

2. Joint collaboration shall be made with other countries having the similar trade interest for utilizing opportunities offered by bilateral, regional and multilateral trade treaties / agreements.
3. Initiatives shall be taken for the optimum utilization of the facilities provided by the bilateral, regional and multilateral trade treaties/agreements to the least developed specially land locked country.

4.6.2 Working Policies:

1. A permanent 'Trade Policy Analytical Wing' shall be established with the involvement of private and government sector representatives and experts with the objective to refine policy measures to be adopted by Nepal in the context of direction of international trade, current situation and future direction.

2. Trade Promotion Institute shall be developed as a resource centre of international trade to generate flow of information relating to challenges and opportunities created by bilateral, regional and multilateral trade treaties/agreements and to their provisions.

4.7 Establishing Special Economic Zones for export promotion

4.7.1 Policies:

1. Export processing and special economic zones, along with requisite physical infrastructures, shall be established to promote exports.

2. Laws along with flexible labour policy shall be formulated for providing additional facilities and privileges to the industries established in special economic zones.
4.7.2 Working Policies:

1. Special Economic Zones shall be established close to the existing dry ports to increase productivity and competitive capacity of exportable goods.

2. Private sector shall be encouraged to establish ancillary industries capable of making available raw and semi-processed goods to the export oriented industries located in the vicinity of the export processing zone at Bhairahawa and the proposed special economic zone at Birgunj.

3. Initiatives shall be taken to use the under-utilized industrial zones of Rajbiraj, Butwal and Nepalgunj in the form of product-specific special economic zones.

4. Studies shall be undertaken for establishing special economic zones in the potential places of Northern and Southern parts of the country in the context of developing Nepal as a transit point.

5. An integrated directive shall be implemented in special economic zones with regard to the provisions and requirement of import, processing, value addition, export, domestic sales, tax and duties.

6. Assistance shall be extended to enhance trading capacity of the agencies which are incorporated as Board and Committee for the commodity development programmes.
4.8 Developing employment oriented skills and entrepreneurship in trade sector

4.8.1 Policies:

1. Emphasis shall be given on entrepreneurship development, employment oriented skills and managerial capacity enhancement for improving the living standards of the people through creation of income and employment opportunities in trade sector.

2. Programmes shall be launched to increase export and employment opportunities through enhanced competitive capacity of major exportable products.

4.8.2 Working Policies:

1. Export Promotion Fund shall be utilized in adopting new technologies and improving production processes in industries producing exportable goods based on domestic raw materials.

2. Assistance shall be provided to the packaging, storing and certification of agricultural products for making their production and processing compatible to international demand by utilizing opportunities for diversification in agricultural production.

3. Contract farming and cooperative farming system shall be encouraged by attracting investments in exportable agricultural product to promote large
scale production and market through commercial farming.

4. Entrepreneurship and skill development training programmes shall be conducted with participation of private sector for promotion of exports.

5. Joint collaboration shall be made with academic institutions for preparing skilled and competent human resources in foreign trade sector.

4.9 Increasing income and employment opportunities through promotion of trade in services

4.9.1 Policies:

1. Promotional programmes shall be launched after identifying thrust areas of trade in services.

2. Procedural simplification shall be made through creation of institutional mechanism for making trade in services easy, simple and effective.

3. Private sector shall be encouraged to play a lead role in trade in services.

4.9.2 Working Policies:

1. Service sectors such as tourism, education and health and information technology shall be developed and promoted as the special thrust area.

2. Coordination shall be maintained with the sectoral agencies for promoting special service thrust areas.

3. Special thrust areas shall be reviewed in order to
capacitate for providing services according to the market demand.

4. A separate 'Service Trade Promotion Council ' shall be constituted with the participation of private sector and under Ministry of Commerce and Supplies for promoting trade in services. The Council shall play the role of a facilitator and motivator for promotion of trade in services.

5. The existing laws shall be reviewed and new laws shall be made, as required through the concerned Ministries for promotion of trade in services.

6. Domestic and external resources shall be mobilized as may be necessary to encourage the private sector in the promotion of trade in services sector.

4.10 Developing special thrust areas

4.10.1 Policies:

1. Special thrust areas shall be identified and developed, particularly in the handicraft sector that shall be based on local skills, craftsmanship and with the involvement of Local Bodies. Support shall be provided for improving the quality of such handicrafts.

2. Formation of cooperative organizations or export trading houses in collaboration with the Local Bodies shall be encouraged.
4.10.2 Working Policies:

1. Assistance shall be provided for capacity enhancement, product development, quality improvement and marketing of established industrial clusters.

2. Emphasis shall be given on the promotion of agricultural and non-timber forest based special thrust areas for creating employment and income opportunities in rural areas. No local tax and fees shall be levied on the transportation of the goods produced in such areas.

3. Export trading houses shall be encouraged to increase the sales of handicrafts to tourists, and permanent exhibition cum sales counters shall be established through Tourism Development Board in major cities of tourists’ destination.

4. Local bodies, cooperative organizations and export trading houses shall be involved in the management and operation of industrial clusters.

5. Cooperative organizations shall be encouraged in the exports of agricultural and forest based products, cottage industry products, industrial goods and herbal products.
4.11 Promoting identification, selection, production and trading of new exportable goods of comparative advantage

4.11.1 Policies:

1. Integrated programme shall be implemented for identification, selection, and production as well as for access to international markets of the goods of comparative advantage.

2. Expansion in the production capacity and quality improvement of the export oriented goods shall be encouraged.

4.11.2 Working Policies:

1. Assistance shall be extended to make available skills, capital and technology necessary for increasing production capacity and improving quality of exportable goods.

2. Export Promotion Fund shall be used with the participation of private sector in assisting the transportation of exportable agricultural products, forest based products, handicrafts and goods based on domestic raw materials to international market from the place of production.

3. Emphasis shall be given on the commercial farming, livestock and promotion of non-timber forest products through the supplies of irrigation, machinery, fertilizer, seeds and highbred animals and poultry birds.
4. Value chain, cost effectiveness and quality control of exportable products shall be improved.

5. The capacity of the existing institutions shall be enhanced for identifying and promoting new exportable products to meet the demands of international markets.

4.12 Linking export oriented industries with domestic markets

4.12.1 Policies and working Policies:

1. Export oriented industries shall be developed on sustainable basis through creation of an environment in which parts of their products and services produced for exports are consumed domestically.

2. Industries established in the export processing zone shall be allowed to sell specified quantity of their products in the domestic market.

3. Government agencies shall be encouraged to increase utilization of the domestic goods.

4.13 Exports of goods or services produced for domestic consumption by expanding their production

4.13.1 Policies and working Policies:

1. Improvement in production, productivity and quality of the goods or services produced in the country shall be encouraged.

2. Potential markets shall be identified for encouraging exports of goods or services.
3. Emphasis shall be given on the development of transportation and related infrastructures for facilitating the making market access.

5. **Institutional Arrangement**

5.1 **Board of Trade**

5.1.1 A Board of Trade shall be constituted at the central level with participation of the private sector to provide necessary assistance in the policy formulation for trade promotion, trade facilitation, policy monitoring and inter-agency coordination as follows:

- Minister/Minister of State for Commerce **Chairperson**
- Assistant Minister for Commerce **Member**
- Member, National Planning Commission (Trade) **Member**
- Governor, Nepal Rastra Bank **Member**
- Secretary, Ministry of Commerce and Supplies **Member**
- Secretary, Ministry of Industry **Member**
- Secretary, Ministry of Finance **Member**
- Secretary, Ministry of Tourism and Civil Aviation **Member**
- Secretary, Ministry of Education **Member**
- Secretary, Ministry of Health and Population **Member**
- Chairperson, Federation of Nepalese Chambers of Commerce and Industries **Member**
Chair person, Nepal Chamber of Commerce
Chair person, Confederation of Nepalese Industries
Chairperson, National Industries and Trade Association
Chair person of bilateral chamber of commerce of the concerned country having highest volume of imports from Nepal
Executive Director, Trade Promotion Institute
Two experts nominated from amongst the professors or researchers having expertise in trade or balance of payment and engaged at the level of Central Department of a University
Four experts or personalities nominated by the Minister for Commerce from amongst the persons involved in industrial and trade sectors
Director General, Department of Commerce

5.1.2 The Board may invite any person or an expert to attend its meeting. The Government of Nepal may alter the composition of members of the Board by a notification in the Nepal Gazette. The Board shall meet at least once bi-monthly, and other procedures relating to its meetings shall be as determined by the Board itself.

5.1.3 Main functions of the Board shall be to coordinate
implementation of the Trade Policy, and recommend to the government on policy reforms and removal of problems and difficulties with the implementation of the open and liberal trade policy.

5.1.4 The Board shall take decision to solve problems and difficulties in the conduct of export import trade.

5.1.5 The Board shall carry out other functions as may be necessary for trade facilitation.

5.2 Trade Promotion Institute

5.2.1 The existing Trade and Export Promotion Centre shall be converted into Trade Promotion Institute to function as an autonomous organization capable of providing services as per demands of the market.

5.2.2 The Institute shall carry out functions relating to study and research, export promotion, product development and human resource development in trade.

5.2.3 The Institute shall work as a focal point in the collection, processing, analysis and dissemination of trade data, and internal and external information for trade promotion.

5.2.4 Business and professional associations of the private sector shall be involved in the management and operation of the Institute. Resources shall be mobilized from the government and private sector for sustainable operation of the Institute.

5.2.5 The Institute shall also organize, and coordinate participation in trade fairs and exhibitions.
5.3 **Special Economic Zone and Export Processing Zone:**

5.3.1 Special economic zones and export processing zones, along with their requisite infrastructures, shall be established for the promotion of export trade.

5.3.2 A separate law shall be formulated and enacted for the establishment and operation of the Zones.

5.3.3 Private sector shall be encouraged in the development, establishment and operation of special economic zone and export processing zone.

6. **Foreign Trade Promotion Programmes**

6.1 **Transit and logistics programmes:**

The following programmes shall be launched in order to make export trade more competitive through minimization of transaction costs:

6.1.1 Laws relating to multimodal transport system shall be brought into immediate implementation for effective operation of the established dry ports.

6.1.2 The existing Nepal-India Rail Service Agreement shall be reviewed and revised, and brought into effective implementation. Moreover, initiatives shall be taken to expand the rail service to other feasible places.

6.1.3 Additional modules shall be brought into use after expanding the information and communication technology adopted for strengthening the custom operation, and necessary trainings shall be imparted to the customs staff for its effective implementation.
6.1.4 Access of exportable goods in international markets shall be increased by developing physical infrastructures and competent human resources necessary for the quality standards, inspection and certification and conformity assessment in accordance with provisions of bilateral, regional and multilateral trading arrangements.

6.1.5 An Inter-modal Transport Authority shall be established for regulating the operation and management of dry ports, container freight stations and integrated custom points (ICP) which have been, and shall be established in Nepal.

6.2 Export processing and special economic zone promotion programmes

Feasibility study shall be carried out with the involvement of private sector for establishing export processing zones close to the currently constructed dry ports in order to make the export trade competitive. The following provisions shall be made for the establishment of such zones:

6.2.1 Industries interested to export the specified proportion of their products shall be permitted to establish at the export processing zone.

6.2.2 Priority shall be accorded to establish carpet village, handicrafts village and garment processing zone (GPZ) at the export processing zone/ special economic zone.

6.2.3 Labour Act shall be made flexible to promote industries established in the export processing zones.

6.2.4 An integrated directive shall be formulated and
implemented relating to import, processing, value addition and exports at the export processing zone.

6.3 Publicity and promotion programmes

6.3.1 The existing National Inquiry Points relating to information dissemination and inquiry on SPS, Technical Barriers to Trade (TBT) and Trade in Services according to the provision of the World Trade Organization shall be strengthened. The Ministry of Commerce and Supplies shall coordinate such inquiry points.

6.3.2 Initiatives shall be taken to acquire membership of ATA- CARNET with an objective to support the hassle free transportation of goods while participating in foreign trade fairs for export promotion.

6.4 Human resource development programme

6.4.1 Emphasis shall be given to human resources development for negotiating on product and market development, quality improvement and trade treaty/agreement in view of the need of effective participation in the bilateral, regional and multilateral trade treaties/agreements.

6.4.2 Trainings shall be imparted to persons of the government sector and private sector agencies on international trade specially relating to TRIPS, SPS, TBT, customs valuation and procedures.
7.  **Simplification of Procedures.**

7.1  **Procedures relating to licensing**

7.1.1  No license shall be required for importing through banking channels except the goods that are prohibited for import and are under quantitative restrictions.

7.1.2  Export of all goods other than those prohibited shall be open.

7.1.3  The Department of Commerce shall issue licenses in case of need of an export or import license.

7.2  **Provisions relating to tax, customs duty and charges**

7.2.1  No local tax shall be levied on transportation within the country of export products, and raw materials and auxiliary raw materials essential for their production.

7.2.2  No customs duty shall be levied on the samples sent by foreign buyers to Nepalese exporters for export order.

7.2.3  Provisions shall be made not to levy customs duty and VAT on export goods returned back due to non acceptance by a foreign buyer on the basis of documentary evidence establishing that the goods were exported.

7.2.4  The import customs duty shall be refunded if the goods produced from the imported raw materials and auxiliary raw materials are exported. If the import is against a bank guarantee, the concerned customs office shall be authorized to release the guarantee.
7.3 Provisions relating to Generalized System of Preference (GSP)

7.3.1 Trade Promotion Institute shall regularly provide information to entrepreneurs about GSP facilities.

7.3.2 Ministry of Commerce and Supplies shall nominate the agency for certifying GSP, procedures and service fees relating to export under GSP.

7.3.3 The amount received as GSP certification service fees shall be utilized for the development of export products, quality improvement and export promotion.

7.3.4 Trade Promotion Institute shall maintain records and implement GSP schemes.

7.4 Provisions relating to certificate of origin

7.4.1 Ministry of Commerce and Supplies shall designate the agency to issue the certificate of origin and the service fees to be collected by the agency.

7.4.2 The procedures for obtaining the certificates of origin shall be published by the Ministry of Commerce and Supplies.

7.4.3 The agency issuing the certificate of origin shall utilize the amount collected for development and promotion of exportable products.

7.4.4 The agency designated by the Ministry of Commerce and Supplies shall carry out monitoring relating to certificate of origin.
7.4.5 The agency issuing the certificate of origin shall have to keep all relevant records, at least up to three years. The nominated agency shall require submitting the trimester statement of such records to an agency designated by Ministry of Commerce and Supplies.

8. Commodity development programme

Commodity development programmes shall be implemented into two separate groups. In the first priority group, labour-intensive goods, which are already established in export markets, shall be developed as special focus area. Especially the readymade garments, woolen carpets and handicrafts shall come under this priority group. In the second group, priority shall be accorded to highly potential export items like agricultural, forest based and handicraft products as the thrust area development. In this group, emphasis shall be given on the export promotion of tea, vegetable seeds, herbs, ginger large cardamom etc.

8.1 Special Focus Area:

8.1.1 Readymade garments:

8.1.1.1 Programmes shall be implemented in a phase-wise manner for the sustainable development of Nepali fabrics, readymade garments and cotton towels in view of the situation emerged after the termination of quota system under Multi Fiber Arrangement, and promoting the competitiveness of Nepalese products.

8.1.1.2 National guidelines shall be formulated and implemented on the basis of
recommendations made from a study for adopting a long-term strategy for increasing exports of readymade garments and cotton towels.

8.1.1.3 Such policies and infrastructures as may be necessary shall be made available for establishing spinning and textile industries in the form of backward linkages for sustainable development of readymade garments and cotton towels by taking into account also the GSP rules of origin. Emphasis shall be laid on the product development through coordination with cottage and large domestic fabric industries that are in current operation.

8.1.1.4 Additional steps as may be necessary shall be taken to establish Garment Processing Zone (GPZ) after conducting feasibility study in order to increase competitive capacity of readymade garment industries.

8.1.1.5 Promotional activities shall be carried out in partnership with the private sector to harness maximum benefits from trade opportunities created by the open policy in international markets through market diversification of readymade garments.

8.1.1.6 Steps being taken to obtain duty free access to such major international markets where Nepalese exports have declined due to open
trade regime after the removal of quota system in 2005 shall be further enhanced.

8.1.1.7 The private sector will be encouraged to establish Fashion Technology Institute for creating competent human resources base necessary for the production of value added readymade garments.

8.1.2 Carpets and woolen goods

8.1.2.1 Activities on branding and labeling of Nepalese carpets shall be carried forward for checking downfall of export and maintaining the identification of Nepalese carpets in international market.

8.1.2.2 Bureau of Standard and Metrology shall arrange the examination and certification scheme for labeling of Nepalese carpets. Moreover, initiatives shall be taken to ensure continuity to the duty free market access currently available in major markets.

8.1.2.3 Study on the cost-benefit analysis shall be carried out taking into consideration the price and demand competitiveness of carpets in international markets in order to adopt a concrete policy on the use of machine made yarns.

8.1.2.4 The mandatory requirement of the documentary evidence of quality test of imported wools to be produced by the
importer at the Customs shall be continued for maintaining the quality of Nepalese carpets.

8.1.2.5 Pre-inspection of production and exports shall be made effective in order to make the quality of Nepalese carpets reliable.

8.1.2.6 Any type of transshipment shall be completely discouraged by controlling imports of woolen carpets in order to maintain the images of Nepalese carpets in the international markets which is being affected currently due to exports of foreign carpets in the name of Nepal origin.

8.1.2.7 Feasibility study shall be carried out to implement an integrated programme for producing wools within the country for the production of carpets and other woolen products with emphasis on production of Tibetan type wools.

8.1.2.8 The quality labeling of carpets, child labour free certification and eco-labeling shall be made effective for giving continuity to the export of qualititative carpets and its access to foreign markets.

8.1.2.9 Promotional programmes shall be carried out in European, American and other potential markets for diversifying exports.

8.1.2.10 Assistance shall be accorded to the
development of competent human resources through establishment of a carpet school with participation of the private sector for strengthening the institutional arrangements on carpet production process.

8.1.3 *Pashmina* and silk products

8.1.3.1 The production of raw materials shall be encouraged to ensure permanent and long term supply of primary raw materials required to produce *pashmina* and silk goods.

8.1.3.2 Local entrepreneurs shall be encouraged through the support in capital and technology as may be necessary for the rearing of Himalayan goats (*Chyangra*) for producing raw materials.

8.1.3.3 Activities ranging from mulberry farming (*Kimbu*), the raw material of silk, to the production of fabrics shall be encouraged with special emphasis on silk production through support to capital and technology as may be necessary.

8.1.3.4 Priority shall be given to the quality testing and registration of trade marks in major exporting countries to maintain quality standards of the goods produced from *pashmina* and silk.

8.1.3.5 Pilot projects based on cooperatives and
improved technology shall be implemented in potential rural areas under the supervision and surveillance of technicians for the development of farming of Himalayan goats (Chyangra).

8.1.3.6 Exports shall be encouraged by facilitating market access by conducting promotional programmes and development of competitive capacity.

8.1.3.7 Assistance shall be given to develop human resources as may be necessary for production and export of silk and pashmina.

8.1.3.8 Backward and forward linkages of pashmina and silk based products will be developed.

8.1.3.9 The design center shall be optimally utilized for the diversification of pashmina and silk based production.

8.1.4 Handicraft goods

8.1.4.1 Assistance shall be given to develop, pashmina, woolen products, silver products, metal products and handmade papers that are being exported in large quantities.

8.1.4.2 Programmes shall be conducted under the aegis of Federation of Handicraft Association of Nepal and with the support of Government of Nepal for research.
activities and trainings on product diversification, designing, quality development and market access of handicrafts. Moreover, Handicrafts Design and Development Centre shall be developed as an institute in providing services on designing.

8.1.4.3 The payment system in handicrafts export shall be made simple by reviewing exports against the advance payment and letter of credit (L/C). Special provisions shall be made to allow imports of samples, and purchases under buy back L/C and exports under buy-back arrangement.

8.1.4.4 Exports of handicrafts other than those exported under the letter of credit shall be allowed on the basis of the documents against payment.

8.1.4.5 Provisions shall be made to refund duty based on a flat rate specified in proportion to the export value for making the duty draw back practical and effective.

8.1.4.6 All agencies issuing certification and recommendations required for exporting handicrafts shall be brought at one place to simplify the procedures.

8.1.4.7 All government agencies like customs house, Department of Archeology, security
police and others shall be pooled at one place to facilitate one-time customs inspection and sealing.

8.1.4.8 Archeological examination of handicraft products shall be made hassle free and simple in coordination with the concerned agencies.

8.1.4.9 Comprehensive programmes shall be launched in coordination with the Ministry of Forest and Soil Conservation and the Forest Product Development Committee in consideration of the economic activities stemming from the production and collection of Lokta used in the production of Nepali paper products in rural areas.

8.2 Thrust Area Development:

Coordination shall be established among the concerned agencies of the government and private sectors for improving the competitive capacity by increasing the production of highly export potential agricultural products as emphasized under the thrust area development. As stated in the specific objective of the Trade Policy, the target shall be the development of agricultural products under the thrust area through improvement in the value addition with the utilization of local resources for transmitting the benefits of exports to the reach of farmers. As the Agricultural Perspective Plan and Periodic Plan implemented by the government have accepted agriculture as a priority sector of the economy and given its role in poverty alleviation, the trade policy accordingly aims at
promoting exports of agricultural products in an integrated fashion. In particular, programmes shall be implemented for the commercialization of the farming of tea, vegetable seeds, large cardamom, ginger and herbs that possess comparative advantage. Efforts shall also be made to widen market access facilities for the other products the export of which has continuously increased.

8.2.1 Tea

8.2.1.1 Nepalese tea shall be established as a major exportable product in the prospective of the geographical diversity, climatic suitability and comparative advantage.

8.2.1.2 Intergraded programme shall be formulated in coordination with Ministry of Agriculture and Cooperatives, Tea Development Board and other agencies concerned for developing Eastern region of Nepal as tea area in order to increase the production capacity and quality of tea.

8.2.1.3 Contract farming and establishment of tea estates shall be encouraged for the enhancement of economies of scale and bringing continuity and reliability in the production in consideration of the international demand.

8.2.1.4 Incentives shall be given to the production and promotion of Orthodox tea and C.T.C. tea considering their different market
demands.

8.2.1.5 Promotional programmes shall be launched, particularly in Japan, France and Germany for orthodox tea and, on the other, steps shall be taken for expanding markets for C.T.C. tea in Pakistan, India and markets in the Middle East countries.

8.2.1.6 The existing tea development fund shall be made more effective for promoting investments that shall benefit from the economies of scale in raising tea production. Steps shall be taken to divert the fund in the international marketing of tea.

8.2.1.7 Steps shall be taken to implement promotional programmes suitable to international markets in partnership with private and donor agencies by motivating small tea farmers and producers.

8.2.1.8 Quality control testing and certification of tea shall be streamlined by taking consideration of the demand of international consumers and prevailing laws. Transportation costs shall be reduced by constructing feeder/rural roads between tea gardens and production centre.
8.2.2 Vegetable seeds

8.2.2.1 Opportunities of producing and exporting vegetable seeds arising out of the geographical and environmental diversity shall be utilized with participation of the private sector.

8.2.2.2 Seeds production shall be expanded to neighbouring districts after the marketing and commercialization of the foundation seeds producing areas like Rukum, Salyan, Jumla, Kalikot and Nuwakot.

8.2.2.3 The private sector shall be given assistance to regularly participate in agricultural fairs organized in Bangladesh which has emerged as a major market for Nepali vegetable seeds, and in other potential markets of the Middle East Asia, Japan and India.

8.2.2.4 Initiatives shall be taken in cooperation with the concerned agencies for maintaining coordination between production and exports with due regard to the seeds quality, improved variety and varietals purity of Radish (Minorli Mula), or Cress leaves (Lepidium sativum), broad leaf mustard (Raya), and bean (Simi) that are being exported from Nepal.

8.2.2.5 Incentives shall be provided in the
agricultural inputs including packaging materials required for seeds production and exports. Moreover, imports of qualitative seeds shall be encouraged.

### 8.2.3 Large Cardamom

8.2.3.1 Assistance shall be given in availing capital and technology for extending cardamom production on the basis of feasibility study.

8.2.3.2 Exports shall be promoted through product-wise and country-wise diversification by maintaining the quality standards through improvements in the production and processing on the basis of national standards of quality and grading.

8.2.3.3 Assistance shall be given in cooperation with Nepalese diplomatic missions abroad to publicize about the Nepalese cardamom in the potential markets.

8.2.3.4 Value addition opportunities shall be identified and encouraged.

### 8.2.4 Pulses:

8.2.4.1 Special programmes for the development of pulses crops shall be launched through Ministry of Agriculture and Cooperatives to increase production and productivity by providing support for improved seeds and developed production technology.
8.2.4.2 Technical services, trainings, seeds and other inputs as may be necessary shall be made available in cooperation with the concerned service oriented organizations for the development of pulses crops to meet the production and export targets.

8.2.4.3 Efforts shall be made to strengthen the SPS laboratories and get international recognition and accreditation.

8.2.4.4 SPS certification shall be made effective in order to develop competitive capacity of the products.

8.2.5 Floriculture

8.2.5.1 Floriculture business shall be developed through provisions of seedlings, capital, technology and trainings as may be necessary to produce exportable flowers and also by maintaining coordination between production and market demand.

8.2.5.2 Production shall be encouraged for the development floriculture business through identification of appropriate variety of flowers.

8.2.5.3 Assistance shall be provided for the market study, promotion, packaging and transportation for facilitating access to international markets.
8.2.5.4 Certification system of quality standards shall be adopted in accordance with the international practice for the purpose of enhancing reliability on the quality of flowers.

8.2.5.5 Facilities of air conditioned transportation system and cold storage at the airport shall be made available to facilitate the exports.

8.2.6 Precious/semi-precious gems and stones, and gold and silver ornaments

8.2.6.1 Imports of raw materials required for producing ornaments shall be made simple and duty free by adopting a separate special policy for the production, development and export promotion of precious and semi-precious gems and stones, and gold and silver ornaments.

8.2.6.2 The production, import-export and re-export of ornaments made of precious metal, gems and stones shall be facilitated by encouraging mining extractions of precious and semi-precious gems and stones.

8.2.6.3 Tax and customs duty shall be waived on the import of machinery and tools necessary for industries producing and exporting precious and semi precious stones and ornaments.
8.2.6.4 Production of ornaments shall be encouraged by targeting particular markets.

8.2.6.5 Additional promotional activities shall be carried out for availing export opportunities through provisions of capital necessary for producing and maintaining sufficient stock of various types of gems and stones, and gold and silver ornaments.

8.2.6.6 Trainings shall be given to craftsmen of gold and silver ornaments to enhance their skill.

8.2.7 Processed leather

8.2.7.1 Capital and technical assistance shall be made available for the commercial farming of livestock to ensure supply of qualitative raw hides and skins.

8.2.7.2 Export of processed leather and leather goods shall be encouraged.

8.2.7.3 Assistance shall be given on the import of machinery and technology for manufacturing the fully processed leather.

8.2.7.4 Effective market promotion programmes shall be conducted for access to international markets.

8.2.7.5 Foreign investments shall be encouraged in leather processing.
8.2.7.6 Loans on concessional interest rates shall be made available to import machinery and equipment.

8.2.7.7 Common Facility Centre shall be established for the full processing of semi-processed leather.

8.2.8 Gingers/dried gingers

8.2.8.1 Capital, technology and seeds shall be made available in cooperation with the concerned agency by identifying pocket area for the production of appropriate species of ginger for enhancing the quality of dry ginger.

8.2.8.2 Markets shall be ensured for gingers.

8.2.8.3 Certification system and promotional programmes shall be launched for access to international markets by diversifying production.

8.2.8.4 Trainings shall be provided in various aspects ranging from production to sales promotion for the commercial and improved farming.

8.2.8.5 Assistance shall be given to the processing and transportation of the ginger based exportable products.
8.2.9 Herbs and essential oils

8.2.9.1 Testing and certification services shall be made available by developing fully equipped testing laboratories in herbs production and processing, and efforts shall be made to acquire international recognition in testing technology.

8.2.9.2 Capital, technology and trainings shall be made available for production, grading, storage and collection of high value herbs and essential oils required for the development of their commercial farming.

8.2.9.3 Value addition in the production of herbs based processed and semi-processed exportable products shall be encouraged.

8.2.9.4 Market research and promotional programmes shall be conducted to encourage exports of herbs and herbal products.

8.2.9.5 Production shall be encouraged through the cooperatives by according priority to the identified pocket areas for herbs production.

8.2.10 Handmade paper and paper products

8.2.10.1 Supply of raw materials shall be expanded through conservation and organized production of Lokta, a wood pulp, for
developing quality standards and increasing supply capacity of handmade paper and paper products.

8.2.10.2 Capital, technology and trainings necessary to produce *Lokta* and Nepalese papers shall be made available.

8.2.10.3 Assistance shall be given for the improvement of production technology of *Lokta* paper.

8.2.10.4 Promotional programmes shall be carried out to diversify products based on handmade paper, and maximize utilization of the design centre and market opportunities.

8.2.11 Wooden craft products

8.2.11.1 Assistance shall be given to facilitate wood seasoning and ensure regular supply of wood for the production of qualitative wooden craft products as per the international demand.

8.2.11.2 Promotional programmes shall be conducted through research, training, product development and export capacity expansion for producing wooden craft products.

8.2.11.3 Tax and customs duty shall be exempted on the import of machinery and equipment necessary to produce exportable wooden
craft products, and regular supply of electricity shall be ensured and necessary infrastructures shall be developed for facilitation of production.

8.2.11.4 Incentives and concessions shall be provided in the export of the wooden craft products.

8.2.11.5 Programmes shall be conducted to improve the quality of wooden craft products through trainings to the entrepreneurs.

8.2.11.6 Handicraft Design Centre shall be encouraged in developing new products based on wooden crafts.

8.2.11.7 Fumigation treatment facility shall be established to facilitate exports of wooden crafts.

8.2.12 Coffee

8.2.12.1 Exports shall be promoted through the adoption of new technologies in the production, processing, grading and quality standards of highland and organic coffee, and additional areas shall be identified for increasing coffee production.

8.2.12.2 Production shall be encouraged in the community through cooperatives.

8.2.12.3 Supply of high quality seedlings and other
necessary inputs shall be ensured to attract farmers in the production of qualitative coffee.

8.2.13 Honey

8.2.13.1 Quality standards shall be ensured by developing laboratories of international recognition to maintain reliability of honey.

8.2.13.2 Effective inspection and monitoring of bee farming and honey production shall be carried out to maintain the quality.

8.2.13.3 Honey production shall be diversified by encouraging production of Nepalese special honey particularly based on mustard and rapeseed flowers.

8.2.13.4 Packaging system shall be improved, and imports of machinery and equipment required for processing exportable honey shall be exempted from tax and customs duty.

8.2.13.5 Honey producers shall be assisted through support of capital and technology and appropriate infrastructures to promote production of exportable organic honey.

8.2.13.6 Promotional measures shall be pursued at the identified honey importing nations.
8.2.14 Oranges (Junar)

8.2.14.1 Trainings shall be imparted to farmers for skill development, and provisions shall be made for developing infrastructures on quality standards, packaging and storage for exportable orange products.

8.2.14.2 Technology shall be improved in packaging of exportable oranges, and subsidy shall be given on transportation costs.

8.2.14.3 National standardization and grading system shall be introduced for giving commercial identity to Nepalese oranges.

8.2.14.4 Efforts shall be made for ensuring market access through identification of niche markets.

8.2.14.5 Infrastructures shall be developed in oranges growing area, and information shall be disseminated to farmers on marketing and sales promotion.

8.2.14.6 Seeds, inputs and technology required for the production of improved variety of oranges shall be made available.

8.2.15 Vegetables

8.2.15.1 Production of organic, fresh and dried vegetables shall be encouraged.

8.2.15.2 Cold storage shall be constructed at major
customs stations for the export promotion of vegetables

8.2.15.3 Arrangements shall be made for the movement of reefer containers at the Birgunj dry port to maintain cold chain.

8.2.15.4 A mechanism shall be developed to issue inspection certificates for the vegetables, and the areas for production of organic vegetables shall be identified and promoted.

8.2.15.5 Foreign importers shall be encouraged to produce vegetables in Nepal for exports through the means of supply chain.

9. Repeal

The Trade Policy 1992 is hereby repealed.